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1 **Infectious Disease Next Generation**
2 **Sequencing Based Diagnostic Devices:**
3 **Microbial Identification and Detection**
4 **of Antimicrobial Resistance and**
5 **Virulence Markers**

7 **Draft Guidance for Industry and**
8 **Food and Drug Administration Staff**

10 ***DRAFT GUIDANCE***

12 **This draft guidance document is being distributed for comment purposes**
13 **only.**

15 **Document issued on: May 13, 2016**

17 You should submit comments and suggestions regarding this draft document within 90 days of
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20 Division of Dockets Management (HFA-305), Food and Drug Administration, 5630 Fishers Lane,
21 rm. 1061, Rockville, MD 20852. Identify all comments with the docket number listed in the
22 notice of availability that publishes in the *Federal Register*.

24 For questions about this document, contact Heike Sichtig Ph.D., Division of Microbiology Devices
25 at 301-796-4574 or by email at Heike.Sichtig@fda.hhs.gov.



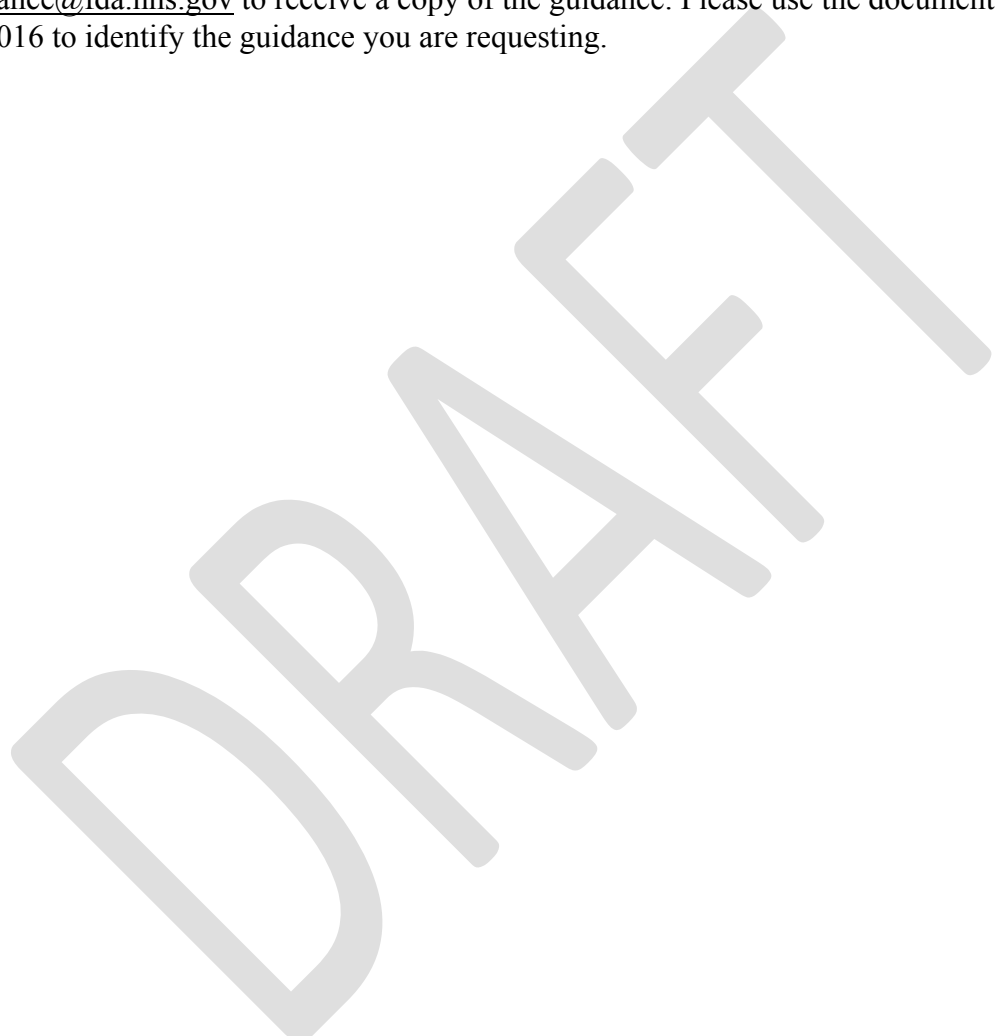
U.S. Department of Health and Human Services
Food and Drug Administration
Center for Devices and Radiological Health
Office of *In Vitro* Diagnostics and Radiological Health
Division of Microbiology Devices

Preface

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104 **Infectious Disease Next Generation**
105 **Sequencing Based Diagnostic**
106 **Devices: Microbial Identification and**
107 **Detection of Antimicrobial**
108 **Resistance and Virulence Markers**

109 **Draft Guidance for Industry and**
110 **Food and Drug Administration Staff**
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112

113 *This draft guidance, when finalized, will represent the current thinking of the Food and*
114 *Drug Administration (FDA or Agency) on this topic. It does not establish any rights for*
115 *any person and is not binding on FDA or the public. You can use an alternative approach*
116 *if it satisfies the requirements of the applicable statutes and regulations. To discuss an*
117 *alternative approach, contact the FDA staff responsible for this guidance as listed on the*
118 *title page.*

119
120 **I. Introduction**
121

122 FDA is issuing this draft guidance to provide industry and Agency staff with
123 recommendations for studies to establish the analytical and clinical performance
124 characteristics of Infectious Disease Next Generation Sequencing Based Diagnostic Devices
125 for Microbial Identification and Detection of Antimicrobial Resistance and Virulence
126 Markers (hereafter referred to as “Infectious Disease NGS Dx devices”). Infectious Disease
127 NGS Dx devices are for use as aids in the diagnosis (identification) of microbial infection
128 and in selecting appropriate therapies. The next generation sequencing (NGS) technology
129 can be used to detect the presence of clinically important pathogenic organisms in human
130 specimens. In contrast to human sequencing diagnostics, infectious disease sequencing
131 diagnostics generally require rapid and actionable results, sometimes within hours, as
132 delayed or incorrect initial diagnoses can result in fatalities. Furthermore, the broad range of
133 specimen types (e.g., urine, blood, cerebrospinal fluid (CSF), stool, sputum, etc.) and the
134 large diversity of the infectious disease agents that can be present in the sample do not allow
135 straightforward pre-analytical, biochemical, or bioinformatics processes. Each unique
136 specimen type may require a different nucleic acid extraction procedure, a different library
137 preparation protocol, and even a different bioinformatics algorithm to generate the final

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138 clinical result. The opportunity for repeat testing is expected to be limited due to a
139 frequently small specimen quantity (e.g., CSF) and the necessity to make a prompt and
140 timely infectious disease treatment decision for the patient.

141
142 This draft guidance provides detailed information on the types of data FDA recommends be
143 submitted in support of a Class II premarket submission. This document does not apply to
144 devices that are intended to screen donors of blood and blood components or donors of
145 human cells, tissues, and cellular and tissue-based products (HCT/Ps) for communicable
146 diseases. The inclusion of certain targets (e.g., Hepatitis B, Hepatitis C, HPV and HIV)
147 could elevate the classification of the device to Class III, and FDA encourages you to contact
148 the Agency for additional guidance.¹ In addition, FDA recommends that sponsors contact the
149 Agency prior to undertaking any clinical or analytical validation studies to discuss whether
150 additional recommendations are available due to new advancements in this fast moving field.

151
152 FDA's guidance documents, including this draft guidance, do not establish legally
153 enforceable responsibilities. Instead, guidances describe the Agency's current thinking on a
154 topic and should be viewed only as recommendations, unless specific regulatory or statutory
155 requirements are cited. The use of the word *should* in Agency guidances means that
156 something is suggested or recommended, but not required.

157

II. Background

158

159
160 During FDA's Microbial Sequencing workshop held on April 1, 2014
161 (<http://www.fda.gov/MedicalDevices/NewsEvents/WorkshopsConferences/ucm386967.htm>),
162 scientific and clinical community leaders emphasized the benefits of regulatory oversight of
163 Infectious Disease NGS Dx devices due to challenges these devices pose to patient
164 management. Similarly, due to rising interest in Infectious Disease NGS Dx devices, the
165 American Society for Microbiology (ASM) held a colloquium on April 13, 2015, entitled
166 "Applications of Clinical Microbial Next-Generation Sequencing," where the group
167 identified the need for oversight as a top challenge.

168

169 Input from stakeholders at these meetings stressed that detection and identification of
170 infectious disease organisms, antimicrobial resistance, and virulence markers have
171 progressed from culture-based methods to molecular methods using nucleic acid
172 amplification and hybridization technologies. High-throughput or next generation
173 sequencing has the capability to replace previous methods with a single approach to
174 accomplish what might have required several different tests in the past.

175

176 An Infectious Disease NGS Dx device differs from traditional diagnostic devices in that it
177 may be targeted to detect specific organisms or markers and could simultaneously detect

¹ Certain targets are inherently high risk, including some that are insufficiently understood to authoritatively identify the risks, and therefore belong in class III. A device that tests multiple targets takes on the classification of the highest class target.

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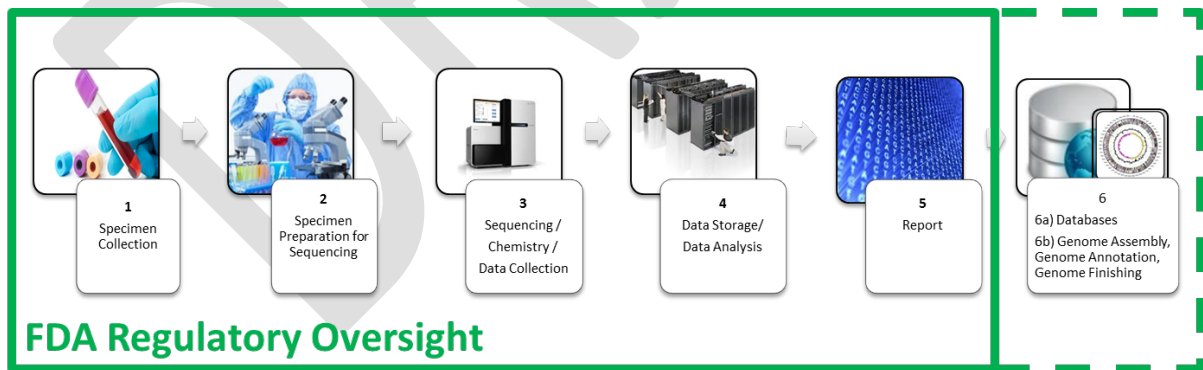
178 multiple organisms present in a sample during a single run. This ability calls for an approach
179 that leverages methods from systems science and is described in the following section. Thus,
180 the data and information submitted to support a regulatory submission should be tailored to
181 the specific NGS technology used.

182

183 **A. Systems Approach for Infectious Disease NGS Dx Devices**

184

185 This draft guidance is intended for targeted or agnostic (metagenomic) sequencing, to
186 identify the presence or absence of infectious disease organisms, and/or to detect the
187 presence or absence of antimicrobial resistance and virulence markers. For the purposes of
188 this draft guidance document, Infectious Disease NGS Dx devices' capabilities include
189 testing multiple pathogens and markers using targeted (preferential amplification of specific
190 regions that target a specific organism(s) or marker(s) *a priori* by any lab or bioinformatics
191 method) or agnostic (without target bias) approaches in a single sample through a common
192 process, such as: specimen collection, specimen preparation for sequencing,
193 sequencing/chemistry/data collection, data storage, or report of clinically actionable data.
194 Infectious Disease NGS Dx devices are complex systems, mainly due to the diversity of
195 infectious disease agents, different specimen types, and the entire sequencing data pipeline.
196 Similar to the approach FDA uses for other molecular based diagnostic devices, FDA is
197 proposing to use a "one system" approach for the evaluation of Infectious Disease NGS Dx
198 devices – from sample collection through the output of clinically actionable data (see Figure
199 1). Further, FDA is proposing to use methods from the discipline of systems science² to
200 evaluate these devices. This approach will evaluate, in parallel, the system as a whole
201 (including generation of clinically actionable data), and each individual step in the
202 sequencing data pipeline as part of that system, from specimen collection to results report.
203



204

205

206

Figure 1: Sequencing process for an Infectious Disease NGS Dx.

207 The solid green box in Figure 1 depicts the areas under FDA's regulatory oversight. It is
208 important to note that Part 6a (databases) and some aspects of Part 6b (genome assembly,

² George J. Klir, *Facets of Systems Science*, Springer; 2nd edition (October 31, 2001); John N. Warfield, "A proposal for Systems Science", *Systems Research and Behavioral Science*, 20, 2003, pp. 507–520.

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209 genome annotation, genome finishing) displayed on the right side of Figure 1 may fall under
210 regulatory oversight if they are used as part of the data analysis pipeline to generate the final
211 diagnostic report. In this context, a database is an organized collection of data managed by
212 computer software applications that interact with the user, other applications, and the
213 database itself to capture and analyze data. Below are recommendations on the information
214 that FDA would expect to see in a submission for an Infectious Disease NGS Dx device. See
215 Section VI(D), Instrumentation and Software for any device that uses a proprietary database,
216 and Section VIII, Appendix.

217

B. FDA-ARGOS: FDA dAtabase for Regulatory Grade 218 micrObial Sequences

219

220

221 FDA, in collaboration with various federal agencies, has developed the database entitled
222 “FDA-ARGOS: FDA dAtabase for Regulatory Grade micrObial Sequences; BioProject
223 231221.” To promote a least burdensome regulatory approach for devices that incorporate
224 Infectious Disease NGS Dx technology, FDA proposes the use of an alternative comparator
225 method for clinical evaluation that relies heavily on public databases populated with
226 regulatory-grade target sequences. This database supplies a set of validated regulatory-grade
227 microbial genomic sequence entries which is available at the National Center for
228 Biotechnology Information’s (NCBI) website
229 (<http://www.ncbi.nlm.nih.gov/bioproject/231221> (update with FDA web portal link)).
230 Regulatory-grade microbial sequences are near complete high quality draft genomes with
231 metadata requirements. For more information see Section VIII, Appendix.

232

III. Scope

233

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235 FDA intends to regulate Infectious Disease NGS Dx devices as systems, including all of the
236 components necessary to generate a result. The components of the system generally include:
237 a specimen collection device, instruments, reagents, software (if applicable) used to generate
238 the sequencing library or otherwise prepare the specimen for sequencing, the sequencing
239 instruments along with the associated reagents and data collection elements that generate the
240 raw sequence reads, and the data analysis pipeline (i.e., assembly, annotation, variant calling,
241 as applicable). As an alternative comparator method to existing culture or composite
242 methods, clinically valid identification of pathogens and antimicrobial resistance and
243 virulence markers may be accomplished through FDA-ARGOS database. For more
244 information see Section VIII, Appendix.

245

246 The scope of this draft guidance includes Infectious Disease NGS Dx devices that employ
247 targeted or agnostic sequencing approaches. These approaches are as follows:

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- *Targeted Infectious Disease NGS sequencing:* Targeted sequencing requires *a priori* knowledge of the target sequence; thus, its scope is limited to specific targets. For the purposes of this document, targeted sequencing refers to preferential amplification of

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252 defined regions that target a specific organism(s) or marker(s) selected for analysis *a*
253 *priori* by any lab or bioinformatics method (e.g., amplicon sequencing or a k-mer
254 signature database) based on the diagnostic device’s intended use. Design of targeted
255 sequencing diagnostics may use database-driven algorithms requiring a robust
256 regulatory-grade sequence database housing reliable genomic target sequences.

- 257 • *Agnostic Infectious Disease NGS sequencing*: Agnostic infectious disease sequencing
258 does not use *a priori* knowledge of sequence targets and generally can identify all
259 constituents (e.g., infectious agent(s) or marker(s) of interest; novel, emerging
260 agent(s) or marker(s); microbiota; human background; and contaminants) in a clinical
261 metagenomic sample (direct genetic analysis from a multi organism sample).
262 Agnostic sequencing approaches rely heavily on bioinformatics approaches and
263 expertise needed to enable correct computational analysis to identify sequence targets
264 after wet lab generation of sequence data. Clearance or approval of Infectious Disease
265 NGS Dx devices using agnostic sequencing technology will be evaluated pending the
266 chosen intended use and a panel-based approach (infectious agents grouped together
267 based on specific intended use or public health need, e.g., a Filovirus panel).
268 Validation of genomic sequence target(s) in an agnostic clinical metagenomic sample
269 (without target bias) will require regulatory-grade reference target sequences and near
270 neighbors to make diagnostic calls. Performance metrics – analytical and clinical – on
271 the detection of sequence targets need to be established in the regulatory submission,
272 such as stating the rationale for making only a genus-level call at a specified
273 confidence cut-off and justifying a diagnostic call benefiting the physician and their
274 patient.

275

276 An algorithm should be specified to correlate a diagnostic call to an existing regulatory-grade
277 target sequence. Documentation of the locked-down bioinformatics pipeline, including all
278 required steps, from handling the “raw” sequencing data to producing the diagnostic output,
279 should be provided and should demonstrate robustness for clinical microbiology use. This
280 draft guidance does not address discovery of emerging or novel pathogens or other research
281 applications.

282

283 Pathogen or marker discovery should not be part of an original regulatory submission. If
284 claims of the Infectious Disease NGS Dx device are sought for identification of emerging or
285 novel infectious agents or detection of emerging or novel resistance and virulence markers,
286 the addition of these new sequence targets should be reported to the Agency at the time of
287 emergence discovery and before diagnostic use. If beneficial to physicians and their patients,
288 claims for initial genus identification can be sought but should be accompanied by sufficient
289 performance data and an appropriate benefit-risk analysis. An understanding of the clinical
290 significance of these emerging or novel sequence targets is often limited, because there is no
291 specific *a priori* knowledge available. However, stakeholders have asserted that information
292 regarding novel or emerging sequence targets may have some value to physicians and their
293 patients in clinical decision-making. In these circumstances there may not be adequate
294 evidence to demonstrate clear clinical significance, but rather evidence towards establishing
295 a likely association. In order to make information available for these novel or emerging

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296 sequence targets, sponsors should submit a rationale for including them in a device
297 submission, detailing the following: 1) the value of conveying information about novel or
298 emerging sequence targets, 2) a description of how the novel or emerging target with
299 associative limitations is reported (e.g., genus call with subsequent validation of
300 emergent/novel infectious agent or marker after discovery), and 3) how information on the
301 novel and emerging sequence targets is effectively communicated (i.e., maximum benefit
302 medical decision-making with minimal risks to patients). After discovery and validation,
303 these novel or emerging sequence targets are known *a priori* and regulatory-grade target
304 sequences should be qualified for clinical diagnostic use. We encourage developers to
305 contact the Agency regarding adding emerging and novel targets to their existing cleared or
306 approved device.

307

308 FDA notes that Infectious Disease NGS Dx devices have the potential to detect multiple
309 infectious agents and/or resistance and virulence markers in a single human clinical
310 specimen. To promote a least burdensome regulatory approach for devices that incorporate
311 Infectious Disease NGS Dx technology, FDA proposes the use of an alternative comparator
312 method for clinical evaluation that relies heavily on public databases populated with
313 regulatory-grade target sequences. For this application, FDA has developed FDA-ARGOS
314 (FDA dAtabase for Regulatory Grade micrObial Sequences, BioProject 231221) containing a
315 set of validated regulatory-grade genomic sequence entries. Section VIII Appendix
316 summarizes FDA's framework of a public regulatory-grade microbial reference database.
317 FDA proposes the use of regulatory-grade genomic sequences as an alternative comparator
318 for clinical evaluation. We note that device performance should be established prior to using
319 this alternative comparator. In order to use the alternative comparator method,
320 microorganisms as well as resistance and virulence markers claimed in the intended use or
321 panel (e.g., a Filovirus panel) should be available as regulatory-grade references before
322 clinical evaluation.

323

324 This draft guidance is not intended to address devices that utilize any other type of device
325 technology.

326

327 This draft guidance recommends the studies that sponsors should conduct to establish the
328 analytical and clinical performance characteristics of Infectious Disease NGS Dx devices for
329 microbial identification and detection of antimicrobial resistance and virulence markers used
330 in conjunction with a patient's clinical presentation and other laboratory tests to aid in the
331 diagnosis of pathogenic microorganism infections. For the assays addressed in this draft
332 guidance, positive results do not rule out potential co-infection with other pathogens. Also,
333 negative results should not be used as the sole basis for diagnosis, treatment or patient
334 management decisions.

335

336 The following is an overview of the information that FDA would expect to see in a
337 submission for an Infectious Disease NGS Dx device. Details for each part of the submission
338 are addressed in more detail in the following sections. Below is an overview of such
339 information:

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- Device Description

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- Device Validation

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- Analytical Performance

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- Instrumentation and Software

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- Clinical Evaluation

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347 FDA encourages sponsors to use the pre-submission program³ to discuss the premarket
348 submission strategy for their specific device.

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IV. Benefit-Risk Analysis

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Sources of risks to health associated with an Infectious Disease NGS Dx device include the risk of incorrect identification of a pathogenic microorganism or marker, which can lead to individual and public health consequences. Such risks to health warrant specific consideration in a premarket submission. As previously mentioned, infectious disease sequencing diagnostics carry an absolute need for immediate and actionable results, sometimes within hours, as an incorrect initial diagnosis potentially leads to fatalities.

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Infectious Disease NGS Dx devices can be used in conjunction with the patient's clinical presentation and other laboratory tests to aid in the diagnosis of infection. However, potential risks to patient health management decisions associated with Infectious Disease NGS Dx devices persist. Some of these risks could include failure of the device to perform as indicated, leading to inaccurate results or lack of results, and ultimately incorrect interpretation of results by the user. These potential risks may lead to devastating consequences in patient management decisions.

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Specifically, false positive identification of a pathogenic microorganism may lead to an incorrect diagnosis with concomitant inappropriate or delayed antibiotic treatment and erroneous patient isolation precautions. Consequently, this may potentially lead to a more serious infection. Additionally, false positive results in the context of a public health emergency could lead to misallocation of resources used for surveillance and prevention. Similarly, false negative results, or lack of results, could lead to failure to provide a diagnosis and correct treatment, or lead to incorrect patient management to prevent transmission of infection.

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Additional risks may arise based on the intended use or technological characteristics of the Infectious Disease NGS Dx device. Premarket submissions for clearance or approval of each specific device should address the potential for and consequences of:

³ The Pre-Submission program is described in the guidance document titled "Requests for Feedback on Medical Device Submissions: The Pre-Submission Program and Meetings with Food and Drug Administration Staff" found on FDA's website at:
<http://www.fda.gov/downloads/medicaldevices/deviceregulationandguidance/guidancedocuments/ucm311176.pdf>.

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- Incorrect or missed identification of microbial target.

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- Incorrect detection of antimicrobial resistance marker.

382

- Incorrect detection of virulence marker.

383

- Inability to differentiate between colonization and infection.

384

- Missed identification of contaminant (defined based on intended use).

385

386 The guidance document entitled “Factors to Consider When Making Benefit-Risk
387 Determinations in Medical Device Premarket Approvals and De Novo Classifications”

388 ([http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/u](http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm267829.htm)
389 [cm267829.htm](http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm267829.htm)) provides information on FDA benefit-risk determinations. Premarket

390 submissions should include a discussion of the potential benefits and risks associated with
391 the device that is being assessed, the analytical strengths and weaknesses of the technology,
392 and the clinical information that is available demonstrating device effectiveness.

393

394 **V. Device Description**

395

396 You should include the following descriptive information to adequately characterize your
397 Infectious Disease NGS Dx device.

398

399 **A. Intended Use**

400

401 Intended use applies to targeted and agnostic sequencing approaches and should specify:
402 sequence target or group of sequence targets (infectious agent, antimicrobial resistance and
403 virulence markers), the nature of the target detected (e.g., RNA, DNA, or both), sequencing
404 technology specimen types, the clinical syndrome, and the specific population(s) for which
405 the test is intended. The intended use also should specify any specific conditions of use and
406 state that the identification or detection of a sequence target is presumptive.

407

408 In your submission, you should clearly include the following information related to the
409 intended use of your product:

410

- 411 • The identity, phylogenetic relationship (if applicable), or other recognized
412 characterization of the sequence targets (pathogens or genetic markers) that your
413 device is designed to identify or detect.
- 414 • How the device results might be used in a diagnostic algorithm.
- 415 • Additional measures that might be needed for a laboratory identification and
416 diagnosis of the infection.
- 417 • Additional measures that should be instituted if infection with a novel or emerging
418 infectious agent is suspected based on current clinical and epidemiological screening
419 criteria.

420

B. Test Methodology

You should describe in detail the methodology used by your device. You should describe, at a minimum, the following elements, as applicable to the device:

- Sequencing strategy (i.e., targeted Infectious Disease NGS sequencing or agnostic Infectious Disease NGS sequencing).
- Information and rationale for selection of strategies for: (1) preferential amplification of specific regions that target a specific organism(s) or marker(s) *a priori* by any lab or bioinformatics method (e.g., probe design), (2) sequencing protocol and bioinformatics algorithm from “raw” sequence data to clinically actionable data for agnostic approach (without target bias).
- Description of sequencing technology
- Specimen collection and handling methods (e.g., swabs, viral culture media, positive blood culture, stabilization, etc.).
- Specimen matrix (e.g., blood, sputum, stool, etc.).
- All pre-analytical methods and instrumentation for collection, stabilization, and concentration of specimens.
- Specificity of the claimed sequence targets detected (i.e., methodologies used in addition to the evaluation of clinical specificity to demonstrate that the target sequence is found only in the infectious agent or viral and resistance marker of interest).
- Limiting factors of the Infectious Disease NGS Dx device (e.g., saturation level, de-multiplexing, number of indices, etc.).
- Reagent components provided or recommended for use and their function within the locked down system (e.g., buffers, enzymes, bar codes, sequencing reagents, oligonucleotides, other signaling or amplification reagents, etc.).
- The potential for specific and non-specific interference effects from reagents or device material.
- Internal controls and a description of their specific function in the system.
- External controls recommended or provided to users.
- Instrumentation necessary for using the device, including the components and their function within the system.
- The computational path from raw data to the reported result (e.g., how raw signals are processed and converted into a clinically actionable result). This would include sufficient software controls for identifying and dealing with visible problems in the dataset. It would also include adjustment for background noise and normalization, if applicable.
- Illustrations, photographs, and a detailed description of non-standard equipment or methods, if available.
- Design inputs and outputs with a risk analysis and traceability matrix.

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463 When applicable, you should include descriptions of design control specifications that
464 address or mitigate risks associated with Infectious Disease NGS Dx devices. For example,
465 design controls may be needed:

466

- 467 • To prevent cross-contamination of samples during the sample indexing and bar
468 coding process.
- 469 • For manufacturing process procedures that may affect quality.
- 470 • To minimize false positive results due to contamination or carryover of samples.
- 471 • To enable detection of emerging variants due to mutations within the target organism.
- 472 • To detect and correct long term signature instability in device performance due to
473 inherent genetic drift or selective pressure.

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C. Ancillary Reagents

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Ancillary reagents are those reagents that a manufacturer of Infectious Disease NGS Dx devices specifies in device labeling as “required but not provided.” These reagents are required in order to carry out the assay as indicated in its instructions for use and to achieve the performance characteristic claimed in the device labeling. For the purposes of this document, “specific ancillary reagents” are those that the sponsor specifies. Specifics should include a catalog, product number or other designation as necessary for the device to achieve its labeled performance characteristics. For example, for the purposes of this document, if the device labeling specifies the use of Brand X or other amplification enzyme that has been cleared by FDA for this use in this specific device, then Brand X DNA amplification enzyme is a specific ancillary reagent.⁴ Moreover, the use of any other DNA amplification enzyme may alter the performance characteristics of the device from that reported in the labeling. For example, the ancillary reagent is general if the device requires the use of 95% ethanol and any type of 95% ethanol will allow the device to achieve the performance characteristics provided in the labeling.

If the instructions for use of the device specify one or more specific ancillary reagents, you should describe in detail how you will ensure that the results of testing with the device and these specific ancillary reagents are in accordance with the instructions for use. In this context, results should be consistent with the performance established in your application for premarket submission. Your plan may include application of quality systems approaches, product labeling, and other measures.

FDA will evaluate whether the plan will help mitigate the risks presented by the device to offer reasonable assurance of the safety and effectiveness of the device and establish its substantial equivalence. Your plan should contain the following elements in detail:

⁴ Even if you establish that one or more alternative ancillary reagents may be used in the assay, each of those named alternatives may still be an ancillary reagent. If you are unsure whether this aspect of the guidance applies to your device, we recommend that you consult with the Agency.

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1. A risk assessment addressing the use of specific ancillary reagents. This should include:
 - Risks associated with Management of reagent quality and variability.
 - Risks associated with Inconsistency between instructions for use that come with the specific ancillary reagent and your instructions for use of that specific ancillary reagent.
 - Risks you have encountered for the device.
 - Any other issues that could present a risk of obtaining incorrect results with your device.

 2. A description of how you intend to use your risk assessment to mitigate risks through implementation of any necessary controls over ancillary reagents should be addressed using your risk assessment. These may include, where applicable:
 - User labeling to assure appropriate use of ancillary reagents.
 - Plans for assessing user compliance with labeling instructions regarding specific ancillary reagents.
 - Plans for alerting users in the event of an issue involving specific ancillary reagents that would impact the performance of the Infectious Disease NGS Dx.
 - Material specifications for specific ancillary reagents.
 - Identification of reagent lots that will allow appropriate performance of your device.
 - Stability testing.
 - Complaint handling protocols.
 - Corrective and preventive actions.
 - Any other issues that should be addressed in order to assure safe and effective use of your device in combination with named ancillary reagents, in accordance with your device's instructions for use.

535 In addition, you should submit testing data with your regulatory submission to establish that
536 the quality controls you supply or recommend are adequate to detect performance or stability
537 problems with the specific ancillary reagents.
538

539 For questions regarding identification, use or control of specific ancillary reagents, contact
540 FDA for advice.
541

D. Controls

542
543
FDA recommends that you run appropriate controls every day of testing for the duration of the analytical and clinical validation studies. This includes any positive and negative

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controls intended for use with the assay as well as appropriate external controls recommended, but not necessarily provided, for the assay. In a clinical laboratory setting, laboratories are responsible for following their state and local regulations for running appropriate controls.

544 Ideally, the assay should include external controls for each target identified by the device.
545 Due to the high number of targets detected by Infectious Disease NGS Dx devices, a
546 rotating control scheme may be considered whereby a panel of representative control
547 organisms or markers (reflective of each claimed organism in the assay menu) is designed
548 and used throughout the evaluation process. External controls should also monitor the
549 organism extraction for each assay run, if applicable. For example, one organism can be
550 used for multiple days, then the next organism for multiple days as long as the stability
551 studies substantiate the time frame of use. Controls should approximate the composition
552 and quality of a clinical specimen in order to adequately challenge the system.
553

554 FDA recommends that you provide the following information about the calibrator and
555 control materials, if applicable:
556

- 557 • The nature and function of the various controls included with, or recommended for,
558 the system. These controls should enable the user to determine if all steps and critical
559 reactions have proceeded properly without contamination or non-specific
560 interference.
- 561 • Protocols and acceptance criteria for value assignment (relative or absolute) and
562 validation of control and calibrator material.
- 563 • The control parameters that could be used to detect failure of the instrumentation to
564 meet required specifications.
- 565 • The library calibration controls for cross-talk matrix generation, phasing and pre-
566 phasing.

567
568 The daily run of external positive and negative controls during the analytical and clinical
569 studies are used to monitor the ongoing performance of the entire testing process. External
570 controls should be designed to cover low diversity samples and unbalanced genomes.
571 Controls should provide information about: (1) specimen quality, (2) nucleic acid quality,
572 and (3) process quality. FDA generally recommends that you include the following types of
573 controls: negative controls, positive controls, and internal controls.
574
575

(1) Negative Controls

Blank or No-Template Control (NTC)

578
579
580 The blank or no-template control contains buffer or specimen transport media and all of the
581 assay components except nucleic acid. This control is used to rule out contamination with
582 target nucleic acid or increased background in the amplification reaction. Negative controls

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583 should be run at a justifiable frequency (i.e., number per shift, day, week) as determined by
584 the laboratory in keeping with state and local recommendations to control for contamination.
585 FDA recommends you run blank or NTC controls with any multiplexed Infectious Disease
586 NGS Dx device to determine bleeding of indices. NTC controls provide a mechanism of
587 tracking the evolution of background laboratory contamination.
588

Negative Specimen Control

589
590
591 The negative specimen control contains non-target nucleic acids. It reveals non-specific
592 detection and indicates that signals are not obtained in the absence of target sequences, when
593 applicable. Examples of acceptable negative specimen control materials could include:
594

- 595 • Patient specimen from a non-infected individual that has been tested to exclude any
596 of the pathogens detected by the Infectious Disease NGS Dx device.
- 597 • Specimens containing a non-target organism.
- 598 • Surrogate negative control (e.g., packaged RNA).
599

(2) Positive Controls

Positive Control for Complete Assay

600
601
602
603
604 The positive control is designed to mimic a patient specimen, contains target nucleic acids,
605 and is used to control the entire assay process, including nucleic acid extraction,
606 amplification (when applicable), and detection. Positive controls are run as a separate assay,
607 concurrently with patient specimens. For the clinical and analytical studies, FDA
608 recommends running a minimum of one positive and one negative external control daily
609 during the evaluation. Positive controls can be a subset of the larger assay menu and can be
610 rotated through a pre-defined schedule. In the case of a single use/test consumable with an
611 internal control, periodic external control testing may need to be performed with every new
612 lot, taking into consideration state and local recommendations. If you find that different
613 specimen types require different sample processing, each processing method should be
614 represented by the controls for each day of use. Some examples of acceptable external
615 positive assay controls include:
616

- 617 • Attenuated viral or bacterial vaccine strains.
- 618 • Low pathogenic virus or bacteria.
- 619 • Inactivated virus or bacteria. Note that some inactivation strategies (i.e., irradiation)
620 provide very poor positive controls due to nucleic acid shearing.
- 621 • Packaged RNA/DNA containing target sequences (as appropriate).
622

Positive Control for Amplification or Detection

623
624

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625 The positive control for amplification or detection can contain purified target nucleic acid
626 near the limit of detection for a qualitative assay. It controls the integrity of the device and
627 the reaction components when negative results are obtained.
628

(3) Internal Controls

629
630
631 The appropriateness of the internal control will depend on the nature of the control and how
632 it is used. The workflow of Infectious Disease NGS Dx devices is complex and involves
633 several steps where significant sample loss, modification, or contamination could occur. It
634 will be important to identify all the sources of sample loss, modification, or contamination in
635 the complex workflow and identify internal controls that allow a determination of whether
636 any of those have occurred. An internal control is usually a non-target nucleic acid sequence
637 that is co-extracted and co-amplified (when applicable) with the target nucleic acid. It
638 controls for integrity of the reagents, equipment functionality, and the presence of inhibitors
639 in the specimen. Use of these internal controls is specifically critical for Infectious Disease
640 NGS Dx devices to control the potential for cross-contamination of samples during the
641 sample indexing, bar coding process, library preparation, and sequencing procedure. An
642 example of an acceptable internal control material includes a packaged non-target genome
643 that is spiked in at sufficient concentration to each clinical specimen before any pre-
644 analytical steps and is analyzed simultaneously with the clinical targets.
645

646 FDA recommends that you consult with the Agency when designing specific controls for the
647 device, including the selection and design of control constituents. Sponsors should use the
648 assay's sequencing/data analysis pipeline with all controls.
649

E. Interpreting Test Results and Reports

650
651
652 In the premarket submission, you should describe the computational pipeline from raw
653 sequencing data generated to positive, negative, indeterminate or invalid organism or marker
654 identification in the final report. You should provide:

- 655
- 656 • Identity of software packages, databases and versions used in the pipeline.
- 657 • Computation method and cut-off values for calling an organism positive or marker
658 identification.
- 659

660
661
662 If applicable, please also provide the following:

- 663
- 664 • If the interpretation of results involves re-testing, you should provide the following
665 information: (1) a recommendation whether re-testing should be repeated from the
666 same nucleic acid preparation, a new extraction, or whether a new patient specimen
667 should be obtained and tested, and (2) an algorithm for defining a final result by
668 combining the initial result and the results after re-testing. Note that this algorithm

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- 669 should be developed before the pivotal clinical study that evaluates the clinical
670 performance of the assay.
- 671 • If the assay has an invalid result, you should provide a description of how an invalid
672 result is defined. If internal controls are part of the determination of invalid results,
673 you should provide the interpretation of each possible combination of control results
674 for defining the invalid result and include recommendations for how to follow up any
675 invalid result (i.e., whether the result should be reported as invalid or whether re-
676 testing is recommended). If re-testing is recommended, you should provide
677 information similar to that for the re-testing of indeterminate results (i.e., whether re-
678 testing should be repeated from the same nucleic acid preparation, a new extraction,
679 or a new patient specimen).

680
681 For agnostic sequencing, you should address if and how results for near neighbors and
682 emerging or novel pathogens are reported. Emerging or novel pathogens are not part of the
683 initial premarket submission, but part of the pathogen discovery process. However, FDA
684 notes the importance of capturing this information and suggests contacting the Agency to
685 discuss current policy.
686

687 **VI. Device Validation**

688
689 FDA recommends that you contact the Agency prior to undertaking any clinical or analytical
690 validation studies to discuss whether additional recommendations are available due to new
691 advancements in this fast moving field.
692

693 It is essential to evaluate standard sets of pre-analytical and analytical protocols for
694 optimization and operation of Infectious Diseases Dx devices in a clinical setting. This is
695 important because there are many variables that markedly influence the performance
696 characteristics of these devices. As previously stated, FDA is proposing to conceptualize an
697 Infectious Disease NGS Dx device as one “system” and to use methods from systems science
698 to evaluate these devices.
699

700 Your performance claims established through premarket testing reflected in your device’s
701 labeling should be based on the particular test configuration described in the labeling,
702 including all pre-analytical steps. In addition, if your product labeling indicates the use of
703 multiple extraction methods, the premarket performance testing submitted to support the
704 submission should use all extraction methodologies specified in the instructions.
705

706 Evaluation of assay performance should include appropriate controls for the duration of the
707 analytical and clinical studies. This includes any internal assay controls as well as the
708 appropriate external controls recommended by the manufacturer, but not necessarily
709 provided with the assay. Furthermore, the evaluation should show how these controls were
710 tested during the analytical and clinical studies.
711

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712 In the submission, you should detail the study design used to evaluate each of the
713 performance characteristics outlined below.

714

A. Pre-analytical Factors

715

716 Consideration of pre-analytical factors is critical for an Infectious Disease NGS Dx. In your
717 submission, you should clearly address the following issues regarding pre-analytical factors.

718

(1) Specimen Collection and Handling

719

720 Performance of an Infectious Disease NGS Dx device is highly dependent on the quality and
721 quantity of the isolated nucleic acid, therefore specimen type, collection methods, and
722 storage plays important roles in reaching successful results. For the purposes of this
723 document, there are three main specimen types associated with Infectious Disease NGS Dx:
724 (1) clinical isolates, where microbes are grown as pure clonal cultures on a defined media;
725 (2) enriched complex cultures, such as blood tube culture; and (3) direct human clinical
726 specimens, where potential infectious agents may be present in a complex environment,
727 potentially with commensal organisms or host background.

728

729 You should validate all specimen types for which the Infectious Disease NGS Dx device is
730 intended to be used. Appropriate specimen types depend on a variety of factors, including
731 the site of infection and the infectious agent or resistance and virulence marker nucleic acid
732 to be detected. Specifically, a clinical specimen should be collected from the appropriate
733 anatomical site or source at the appropriate time in the clinical progression of disease.
734 Appropriate specimen types will vary according to clinical syndrome. Many different
735 specimen types have the potential to be used for validation studies and we suggest that you
736 consult FDA to determine which specimens are considered appropriate for the device
737 platform's intended use, and if certain specimen types could be considered equivalent and
738 combined.

739

740 The quality and quantity of extracted nucleic acids can be affected by multiple factors such
741 as specimen source, collection method, and handling (e.g., transport, storage time,
742 temperature). The acceptance criteria for all specimen stability parameters should be clearly
743 indicated and justified and should include the following:

744

- 745 • Validation of any nucleic acid extraction method to be indicated for use with the
- 746 system.
- 747 • Validation that sample collection methods provide adequate and appropriate
- 748 nucleic acid for all sequence targets detected by the Infectious Disease NGS Dx
- 749 device, if applicable.
- 750 • Validation that the device maintains acceptable performance under all specimen
- 751 handling conditions claimed.
- 752
- 753
- 754

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755 Specimens for pathogen identification and antimicrobial or viral marker detection should be
756 collected and handled using all applicable state and federal biosafety guidelines. For standard
757 precautions for handling of specimens, refer to the most current editions of the related
758 Clinical and Laboratory Standards Institute (CLSI) documents.⁵

759

760 Prior to any signal generation through an Infectious Disease NGS-based technology, the
761 nucleic acid should be prepared. Given the significant differences sample preparation
762 methods can entail and the impact on the overall performance that they could have,
763 validation data should be provided for each method used with the assay. We note that
764 extraction kits should be properly labeled as in vitro diagnostic devices, including meeting
765 the requirements of Section 502(a), (c), and (f) and Section 519(f) of the Federal Food, Drug,
766 and Cosmetic Act (the FD&C Act) as well as the implementing regulations found at 21 CFR
767 Parts 801 and 809 and registered and listed in accordance with the requirements of 21 CFR
768 Part 807. If you have questions, you may discuss them with FDA.

769

(2) Specimen Preparation for Sequencing

770

771
772 Following specimen collection or clonal isolation, nucleic acid extraction and purification
773 represent the next steps in the process. A number of methods are available for preparing
774 purified nucleic acids and there are several commercially available kits, as well as automated
775 systems. The integrity and purity of the extracted nucleic acids are especially important for
776 successful identification and detection by an Infectious Disease NGS Dx device. However,
777 we note that determination of integrity and purity of the extracted nucleic acids may not be
778 possible for metagenomics specimen types. Similarly, the presence of inhibitors and
779 interfering substances can impact the performance of Infectious Disease NGS Dx devices.
780 However, successful sequencing results depend on the availability of a sufficient amount and
781 quality of sample material for the specific type of sequencing. You should submit your
782 minimum requirements and cutoffs used as quality control for your material, including but
783 not limited to the following factors:

784

- 785 • Sample Amount (μg)
- 786 • Sample Volume (μl)
- 787 • Concentration of nucleic acid in the sample ($\text{ng}/\mu\text{l}$) (typically used to address
788 unspecific loss)
- 789 • Quantification Method
- 790 • 260/280 ratio
- 791 • 260/230 ratio
- 792 • Agarose gel
- 793 • Total ng of nucleic acid

⁵ Biosafety in Microbiological and Biomedical Laboratories 1999. Richmond, J.Y. and McKinney, R.W. eds., HHS Publication Number (CDC) 93-8395; and CLSI. Protection of Laboratory Workers from Infectious Disease Transmitted by Blood, Body Fluids, and Tissue. CLSI document M29-A. Wayne, PA: Clinical and Laboratory Standards Institute; 1997.

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794

795 The next major step in the process involves the preparation of the nucleic acids for
796 sequencing, and library preparation. This step can also be performed using a number of
797 different methods. While the exact methods employed are usually platform specific, they
798 tend to share many similar features. For each Infectious Disease NGS Dx device platform,
799 the methods employed during this step should be well documented and in a final “locked-
800 down” configuration for manufacturing.

801

802 For devices that use library preparation methods, the sponsor should address the variability
803 on assay performance for all claimed preparation methods and reagents used. Different
804 library preparation methods may yield nucleic acids of varying quantity and quality, and thus
805 the preparation method can be crucial to a successful result. Steps involved in the
806 construction and normalization of the specimen libraries should be considered, which could
807 impact the reproducibility and reliability of the sequences generated (e.g., sample
808 enrichment, sequencing strategy, primers, amplification efficiency, reagent lots,
809 hybridization, etc.). Moreover, an analysis of potential inhibitors from the clinical specimen
810 or methods employed to extract the nucleic acids should also be considered during the
811 validation of a library preparation.

812

(3) Sequencing, Chemistry and Data Collection

813

814 Infectious Disease NGS Dx device’s platforms employ a number of sequencing mechanisms,
815 including, but not limited to: sequencing by synthesis that is based on DNA polymerase
816 dependent methods such as cyclic reversible termination (CRT), single-nucleotide addition,
817 and real-time sequencing; sequencing by ligation (SBL) that uses DNA ligase; and single
818 molecule sequencing without prior amplification.

819

820 The majority of Infectious Disease NGS Dx device platforms use optical-based imaging for
821 detection, measuring either bioluminescent or fluorescent signals generated when labeled
822 nucleotides are sequentially incorporated into the template. In addition, there are platforms
823 that use non-optical methods for detection, such as the ion-sensitive field-effect transistor
824 semiconductor chip.

825

826 The common feature across all of these technologies is that they generate sequences of
827 multiple DNA\RNA fragments in parallel that comprise the sequencing reaction. A
828 minimum number of quality metrics should be applied to Infectious Disease NGS Dx device
829 to evaluate the performance of the instrument runs and quality of the data generated. Specific
830 recommendations on metrics to be submitted are provided in Subsection B – Infectious
831 Disease NGS Dx Device Performance Metrics.

832

(4) Data Storage

833

834 The sequences of the multiple DNA\RNA fragments that comprise the signal outputs of the
835 reaction should be stored in a suitable format that allows subsequent bioinformatics analysis.
836
837

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838 There are a number of data formats applied to Infectious Disease NGS; however, the most
839 common are the text-based formats FASTA (stores the biological sequence format used to
840 search National Center for Biotechnology Information BLAST database) and FASTQ (stores
841 both the biological sequence and its corresponding quality scores). All data generated for the
842 evaluation of your Infectious Disease NGS Dx device during the review process should be
843 securely stored and kept on file using clear naming conventions for data sets. FDA may
844 request such data for independent verification purposes.
845

(5) Clinical Call Determination

846

847
848 The informatics package or data analysis pipeline provided by the manufacturer for use with
849 the sequencing platform is the final step in the process to obtain clinically actionable data. It
850 is important to note that the data analysis pipeline should be in a “locked-down”
851 configuration prior to device validation.
852

853 The breadth of the data analysis pipeline ranges from detection of a signal indicating the
854 presence of a specific nucleotide to a final call based on the sequence targets. This analysis
855 relies heavily on informatics components that are intrinsic parts of the analysis pipeline and
856 requires supporting validation data. This could include information from the following
857 specific areas of the data analysis pipeline:
858

- 859 • Signal to base call transformation.
- 860 • Alignment via classical sequence alignment methods or via statistical analysis of k-
861 mers (short subsequences of length k).
- 862 • Clinical call determination (algorithm and specific clinical regulatory-grade
863 measurement used to determine identification or detection of sequence targets
864 claimed in the intended use or panel).
- 865 • Database, if applicable (e.g., databases such as FDA-ARGOS – FDA dAtabase for
866 Regulatory Grade micrObial Sequences (BioProject 231221) discussed in Section
867 VIII Appendix).
868

869 For the signal to base call transformation component, the platform pipeline, including base
870 caller and version, and the quality score rationale should be provided.
871

872 For alignment and mapping to regulatory-grade reference target sequences (single or
873 multiple), a protocol outlining the steps of the “locked-down” pipeline from raw sequence
874 data (i.e., reads) to the actionable final target sequences should be provided. The protocol
875 should list the specific alignment and mapping tool, version and parameter settings, and the
876 reference sequence with adequate source information. Any emerging and novel sequence
877 targets should be qualified as clinically actionable and as regulatory-grade target sequences
878 before inclusion in a device’s intended use or a panel. Note that sequencing a novel microbial
879 genome for the first time (de novo sequencing) is part of pathogen discovery and hence, not
880 within the scope of this draft guidance document.
881

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882 Detailed information on the algorithm and version used should be submitted for the clinical
883 call determination for validation studies, including genomic coverage requirements, trimming
884 logic and other potential factors. There may be different considerations for how a clinical
885 call is made and validated. These determinations depend on the sequencing format, ranging
886 from a targeted enrichment approach to an agnostic sequencing approach. All assay specific
887 software optimization should be addressed and properly validated. We encourage early
888 discussions with the Agency on these issues.
889

B. Infectious Disease NGS Dx Device Performance Metrics

890

891 FDA recommends including the following items in your premarket submission.

892

(1) Infectious Disease NGS Dx Device Data Sets

893

894 A detailed description of all analytical and clinical data sets used for validation, including
895 study protocols for sample collection, when applicable, should be provided. Also, all
896 processed data used directly in the clinical determination should be included.
897

898

(2) Sequencing Strategy

899

900 A detailed description of your sample processing, NGS library construction, library
901 quantitation/validation, and whether a targeted or agnostic Infectious Disease NGS approach
902 is applied should be provided.
903

904

(3) Selected Targets and Reference Sequences Used for Target Identification

905

906 A detailed description regarding each selected target(s) as well as target(s) used that are
907 publicly available or are proprietary reference target sequence(s) should be provided. For
908 each publicly available or proprietary reference sequence used in clinical determination,
909 please provide the following metrics:
910

911

- 912 • NCBI accession ID
- 913 • Expected size of the genome and feature
- 914 • Number of contigs
- 915 • Number of open reading frames (ORFs)
- 916 • Estimated percent of genome covered

917

918 We recommend using regulatory-grade genomic reference sequences for the identification of
919 targets and the development of Infectious Disease NGS Dx devices. Regulatory-grade
920 microbial sequences are near complete, high quality draft genomes with metadata
921 requirements (see Section VIII Appendix). Microbial quality metrics are organism specific
922

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924 and several community guidelines outline recommendations for “High Quality” status^{6,7}.
925 The regulatory-grade genome sequences should provide sufficient coverage for the assay’s
926 indication for use. Regulatory-grade microbial reference genome sequences require coverage
927 at a minimum of 20X over 95% of the core genome at Phred like quality score⁸ => Q30 or
928 provide an adequate justification for why a lower level of coverage is acceptable. FDA has
929 developed the database entitled “FDA-ARGOS – FDA dAtabase for Regulatory Grade
930 micrObial Sequences (BioProject 231221)” that supplies a set of validated regulatory-grade
931 microbial genomic sequence entries which is available at the NCBI’s website
932 (<http://www.ncbi.nlm.nih.gov/bioproject/231221> (update with FDA web portal link)). If a
933 reference sequence for the development of your target is not available, you should contact
934 FDA to discuss further steps. The appropriateness of the reference sequence(s) is dependent
935 on the design of the assay and contingent on the microbial organism, and should be
936 determined with input from FDA.

937

(4) Clinical Call Informatics Pipeline

938

939 A description of the “locked-down” informatics pipeline should be submitted detailing
940 programs, parameters and reference databases used from signal generation to clinical call
941 determination (e.g., positive, negative, indeterminate). This should include the mapping
942 algorithm settings (e.g., percent of read matching regulatory-grade genomic reference
943 sequence) and percent identity setting for each pathogen/marker target. We recommend
944 providing diagrams/ pictures displaying the flow of information.

945

946

(5) Subtraction Rationale

947

948 If applicable, details should be provided in narrative form on how the genetic material of the
949 infectious agent(s) or resistance and viral marker(s) of interest is accurately separated from
950 the genomes of the host and other microbes, either physically or bioinformatically, if
951 applicable.

952

953

(6) Quality Controls

954

955 Evaluation of assay performance should include appropriate controls for the duration of the
956 analytical and clinical studies. The results should also include any positive and negative
957 controls provided with your assay as well as appropriate external controls recommended but
958 not necessarily provided with the assay. If a rotating control scheme is used throughout the
959 evaluation process, the results should be presented for each control panel member.

960

⁶ Ladner et al., “Standards for Sequencing Viral Genomes in the Era of High-Throughput Sequencing, mBio,” June 17, 2014: Vol. 5 no. 3.

⁷ Chain et al., “Genome Project Standards in a New Era of Sequencing, Science,” October 9, 2009: Vol. 326 no. 5950 pp. 236-237.

⁸ Ewing B., Green P. (1998): “Base-calling of automated sequencer traces using phred. II. Error probabilities. Genome Res.,” 8 (3): 186–194.

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961

962

(7) Sequencing and Read Mapping

963

964

Summary information and statistics on sequence run per sample should be provided, which should include:

965

966

967

- Narrative on trimming and filtering logic (e.g., minimum Q-Score, minimum length, etc.).

968

969

- Total number of reads generated.

970

- Total number of unique reads generated.

971

- Range of read length.

972

- Total number of mapped reads and percent identity.

973

- Per target mapped reads and percent identity.

974

- Per target positive, negative or indeterminate clinical call designation. (Note:

975

Coverage requirements are dependent on specific assay intended use and

976

typically will vary depending on infectious agent(s) or resistance and viral

977

marker(s) of interest, specimen type and the read quality and number of reads

978

generated. Typically, the range is a minimum of 30-200x coverage for specific

979

infectious agent or marker signatures in an Infectious Disease NGS Dx device

980

using culture isolate sequencing. The appropriateness of the target coverage

981

requirements is dependent on the design of the assay and can be discussed

982

with FDA.)

983

984

For agnostic NGS sequencing, additional metrics should be provided detailing the number of

985

reads and percent identity of infectious agent(s) and marker target(s) to a qualified

986

regulatory-grade genomic reference sequence. Additional metrics should be provided after

987

human host reads are subtracted, if clutter mitigation is applied. Details and definitions

988

concerning nonpathogenic microbiota, contaminants and controls should be included in

989

performance metrics pending device's intended use.

990

991

992

(8) Contaminant Analysis

993

994

995

A detailed description of how potential contaminants (e.g., carry-over, read misidentification

996

due to barcode demultiplexing) and mitigation procedures are identified should be provided.

997

And, outline the mitigation procedures.

998

999

(9) Sample to Result Turn-Around Time (TAT)

1000

1001

The sample-to-result turn-around time should be provided for the Infectious Disease NGS Dx

1002

device. Please include data demonstrating turn-around times for "locked-down" Infectious

1003

Disease NGS Dx for both: (1) laboratory workflow from clinical sample to sequence, and (2)

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1004 the subsequent computational analysis of Infectious Disease NGS data from sequence to
1005 actionable clinical result.

1006

1007 **(10) Data Storage**

1008

1009 All the data used during the evaluation process should be provided. This data should be kept
1010 on file and available upon request by FDA.

1011

1012 Below are additional references and resources to help guide assay development and to
1013 provide more in-depth information on performance metrics for Infectious Disease NGS Dx
1014 devices consistent with FDA’s current thinking on regulating these devices:

1015

1016 • “FDA-ARGOS – FDA dAtabase for Regulatory Grade micrObial Sequences
1017 (BioProject 231221)” (<http://www.ncbi.nlm.nih.gov/bioproject/231221> (update with
1018 FDA web portal link)) that supplies a set of validated regulatory-grade genomic
1019 sequence entries.

1020

1021 • CLSI Molecular Methods Standard MM09-A2⁹
1022 • Ladner et al., Standards for Sequencing Viral Genomes in the Era of High-
Throughput Sequencing¹⁰

1023

1024

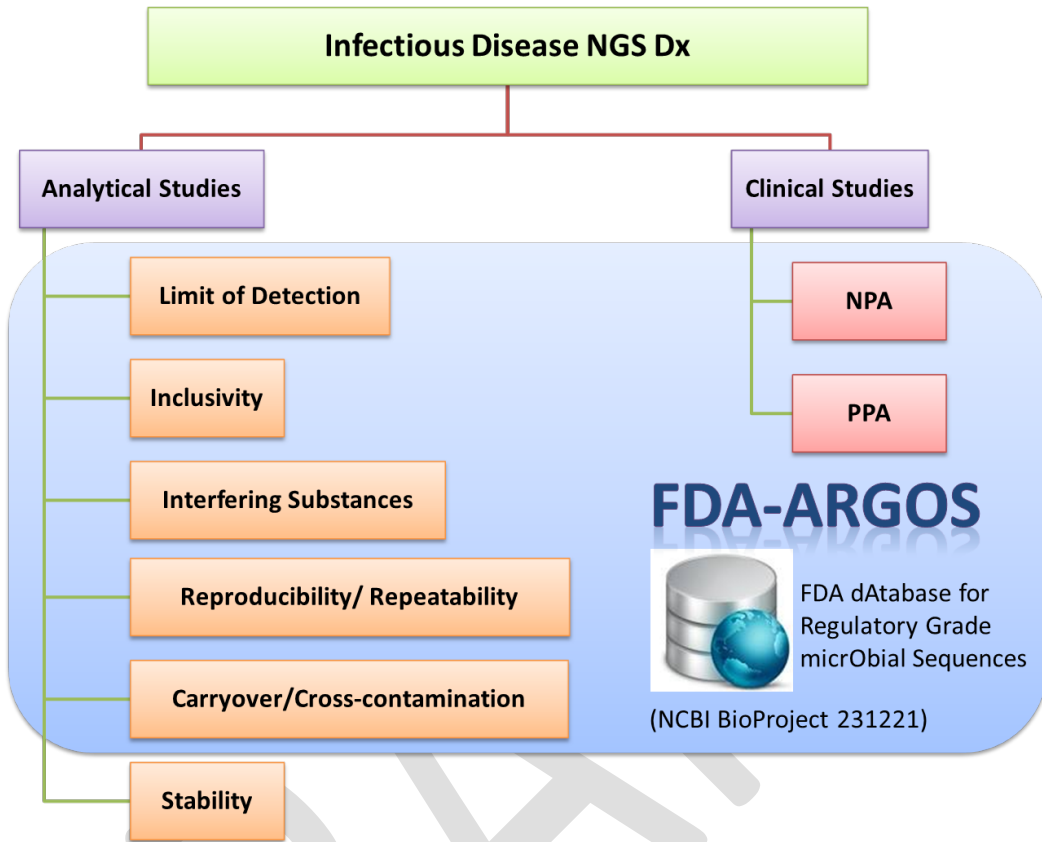
1025 The flow chart below depicts the studies which support targeted and agnostic sequencing
1026 approaches. Detailed descriptions of analytical and clinical studies are addressed in the
1027 following sections.

1028

⁹ Nucleic Acid Sequencing Methods in Diagnostic Laboratory Medicine; Approved Guideline—
Second Edition (MM09-A2).

¹⁰ Ladner et al., Standards for Sequencing Viral Genomes in the Era of High-Throughput Sequencing,
mBio 17 June 2014: Vol. 5 no. 3.

¹¹ Chain et al., Genome Project Standards in a New Era of Sequencing, Science 9 October 2009:Vol.
326 no. 5950 pp. 236-237.



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Figure 2: Overview of analytical and clinical studies that support FDA clearance or approval of Infectious Disease NGS Dx.

In general, for targeted Infectious Disease NGS, validation concepts similar to those of other multiplexed devices could be applied. More information on the multiplex device validation concepts is available in the FDA guidance entitled “Highly Multiplexed Microbiological/Medical Countermeasure In Vitro Nucleic Acid Based Diagnostic Devices” (<http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM327294.pdf>). For agnostic Infectious Disease NGS, a representative number of targets (certain agreed on organisms or markers) based on intended use or chosen panel should be validated in the analytical and clinical studies.

C. Analytical Performance

Figure 2 demonstrates the analytical performance studies you should conduct for your assay and include in your submission, which are as follows:

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(1) Limit of Detection

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Limit of Detection (LoD) provides a measure of assay analytical sensitivity for a particular target, and is defined as the lowest concentration of a target that can be sequenced reliably and distinguished from negative specimens with consistent detection in $\geq 95\%$ of the specimen replicates. Proper determination of the LoD is critical as microbial pathogens may be present in a patient specimen at very low levels. Depending on the sequencing format, ranging from a targeted to agnostic sequencing approach, there may be different considerations for how the LoD is established and validated. If a targeted multiplexed sequencing panel approach is used, then validation concepts similar to those of other multiplexed devices could be applied. For more information refer to the FDA guidance entitled “Highly Multiplexed Microbiological/Medical Countermeasure In Vitro Nucleic Acid Based Diagnostic Devices” (<http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/UCM327294.pdf>).

In brief, the LoD determination can be performed with a pool of different claimed targets in claimed specimen matrix. This pooled approach is also applicable for inclusivity and reproducibility studies. The sensitivity and specificity determination can be determined with limited prospectively performed clinical studies.

In contrast, if an agnostic sequencing approach is applied, determination of LoD for every target sequence included in the intended use may not be feasible. The appropriateness of the LoD determination is dependent on the design of the Infectious Disease NGS Dx device and type of sequencing employed.

For example, one approach for agnostic Infectious Disease NGS Dx devices is to design a feasibility study to approximate the LoD range. Mock samples can be designed to simulate the Infectious Disease NGS Dx device samples as closely as possible under controlled conditions. Mock samples should contain human background DNA at an acceptable clinical level expressed in genome equivalents/mL. A set of representative pathogen and marker targets for the assay’s intended use should be spiked in at clinical levels expressed in genome equivalents/mL. Consult literature to determine the appropriate clinical levels for each pathogen and marker target of interest. You can consult with FDA prior to commencing these studies. Assurance should be provided that the device can detect the clinical range of the targets from potentially single copy to highest documented levels. We recommend the use of “spike-ins” for internal quality control (e.g., National Institute of Standards and Technology (NIST) RNA spike-in control standard reference materials (SRM) 2347). An estimate of the LoD range can be determined by examining the sequencing and read mapping statistics as described in Subsection VI(B) – Infectious Disease NGS Dx Device Performance Metrics.

The initially established preliminary LoD determined by testing a small number of replicates at each concentration should be confirmed by testing a minimum of 20 independent

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1094 replicates at the lowest concentration that can produce a positive result greater than 95% of
1095 the time.

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1097 The use of Probit analysis may also be used to establish LoD, provided the study is
1098 appropriately designed. The CLSI document entitled “EP17-A2, Evaluation of Detection
1099 Capability for Clinical Laboratory Measurement Procedures; Approved Guideline; 2012”
1100 provides additional information about the Probit approach.

1101

1102 (2) Inclusivity

1103

1104 Validation of inclusivity or analytical reactivity should be conducted based on the intended
1105 use of the device and the sequencing strategy. Depending on the diagnostic claims made by
1106 the manufacturer, the studies should be designed to validate the ability to specifically detect
1107 potential genetic variation among the pathogens and resistance and virulence markers
1108 included in the intended use. The approach to establish inclusivity should use intact cultured
1109 organisms that undergo all pre-analytical steps. In certain circumstances, such as rare
1110 organisms, non-culturable organisms or BLS3 and BSL4 organisms pre-extracted and
1111 defined nucleic acids could be used. The targets used in this evaluation should be tested at or
1112 very near the LoD of the device. Note that the LoD of the device depends on the target tested
1113 in the device and could be different for each target assessed. The evaluation could use test
1114 panels designed to reflect the different genetic elements on which any conclusions would be
1115 based.

1116

1117 The inclusivity and reactivity evaluation can be performed with panels of organisms. These
1118 panels should be designed to include different strains, laboratory isolates, serotypes, and
1119 other closely related subspecies relevant to the specimen type. It is important to note that the
1120 panel design for inclusivity should incorporate a diverse and clinically relevant specimen set.
1121 To ensure the highest quality materials are used in this analysis, the identity and titer of the
1122 original stock should be confirmed (e.g., genome equivalent). For example, if your assay
1123 detects and identifies *Salmonella enterica*, we recommend that you demonstrate that the test
1124 can detect all frequently reported serotypes by testing at or near the specific LoD or cut-off
1125 value.

1126

1127 When you cannot acquire sufficient organisms to present an adequate diversity, we
1128 recommend that you contact FDA to discuss your study. When strain availability is limited,
1129 laboratory testing can be augmented through *in silico* analysis of target sequences. *In silico*
1130 analyses should include sequences of clinically relevant organisms and represent temporal,
1131 geographical, and phylogenetic diversity for each claimed target. In these cases, the *in silico*
1132 approach will be used to guide the inclusion of pathogens for traditional analyses and
1133 empirical testing of these isolates should be noted in the intended use of the device. For
1134 example, an approach whereby an *in silico* analysis guides laboratory testing could be based
1135 on read mapping identity. With this approach, representative organisms selected from groups
1136 with decreasing levels of identity to the target region will be selected for further laboratory
1137 testing. We recommend that you provide a clear rationale for the inclusion of the selected

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1138 strains, the metrics used to assess inclusivity, and a clear presentation of the read mapping in
1139 the specific regions of interest for each pathogen and marker target evaluated. This panel-
1140 based approach applies to targeted sequencing approaches based on amplification strategy.

1141

1142 For agnostic sequencing, we recommend the use of panels designed to cover adequate
1143 diversity of the assay's proposed intended use. Phylogenetic trees should be considered for
1144 panel design. If the assay's intended use proposes to identify targets that are closely related
1145 to each other (i.e., one base variation), inclusivity testing should include representative panel
1146 members with these base variations.

1147

(3) Interfering Substances

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1149

1150 An evaluation of interfering substances and near neighbors found in the clinical specimen
1151 that could interfere with signal generation and sequencing should be considered. Potential
1152 sources of interfering substances from the clinical specimens include exogenous substances
1153 (i.e., prescription/non-prescription drugs, anticoagulants, etc.) and endogenous substances
1154 (i.e., proteins, lipids, hemoglobin, bilirubin, etc.). The CLSI document entitled "EP07-A2,
1155 Interference Testing in Clinical Chemistry; Approved Guideline; 2005" provides additional
1156 information about how to design interference studies. The selection of inhibitors in the
1157 device validation studies would be determined by the indicated clinical specimen type.
1158 Additionally, a thorough evaluation of potentially interfering substances that could be
1159 introduced by the sequencing instrument should be considered during the validation process
1160 and could include residual chemicals from previous treatments or wash cycles.

1161

1162 For targeted sequencing, you should submit:

1163

- 1164 • Interference by contaminants when targets are present.
- 1165 • Interference by other microorganisms when targets are present (microorganisms
1166 known to be present in types of specimen tested by assay for specific indication of
1167 use (clinical syndrome)).
- 1168 • Interference by human background, if applicable.
- 1169 • Cross-reactivity when targets are not present (near neighbors).
- 1170 • Interference by polymerase chain reaction (PCR) inhibitors.
- 1171 • Competition of amplifying primers, if applicable.

1172

1173 For agnostic sequencing, you should submit:

1174

- 1175 • Interference by human background.
- 1176 • Interference by contaminants when targets are present.
- 1177 • Interference by other microorganisms when targets are present (microorganisms
1178 known to be present in types of specimen tested by assay for specific indication of
1179 use (clinical syndrome)).
- 1180 • Cross-reactivity when targets are not present (nonpathogenic microbiota, near
1181 neighbors).

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- 1182 • Interference by PCR inhibitors.
1183

1184 Please note that targeted and agnostic sequencing should include a detailed description of
1185 contaminants based on the intended use of the Infectious Disease Dx (e.g., skin biota in a
1186 blood sample).
1187

(4) Precision (Reproducibility and Repeatability)

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1189
1190 The reproducibility of the Infectious Disease NGS Dx device should be evaluated to assess
1191 the variability when the same material is repeatedly tested and multiple variables are
1192 introduced. For example, evaluation of reproducibility could be done using instruments at
1193 multiple sites with different operators running the instruments on different days. The
1194 evaluation should also determine the effect of multiple reagent lots on the variability of the
1195 performance of the device and any impact it may have on the final results. The CLSI
1196 document entitled “EP12-A2, User Protocol for Evaluation of Qualitative Test Performance;
1197 Approved Guideline; 2008” provides additional information about how to design
1198 reproducibility studies. Microbial standard reference materials (SRM’s) are under
1199 development by NIST and will be a valuable tool for use in this evaluation.
1200

1201 Similarly, repeatability should be evaluated to assess the precision of the assay when a
1202 standard material is analyzed multiple times at fixed conditions. This evaluation should be
1203 performed at a single site, evaluating as many non-assay related variables to determine the
1204 impact, if any, that the device has on the precision of the sequence outputs. The CLSI
1205 document entitled “EP12-A2, User Protocol for Evaluation of Qualitative Test Performance;
1206 Approved Guideline; 2008,” provides additional information about how to design
1207 repeatability studies. Similar to the evaluation of reproducibility, the evaluation of
1208 repeatability could also employ the SRM’s that are currently under development by NIST.
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(5) Carryover and Cross-contamination

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1212 Evaluation of the effects from carryover contamination should be considered. This should
1213 include evaluation of the entire device, including sample preparation and library preparation,
1214 where known positive samples (at a high target concentration) and negative samples are
1215 alternated. The carryover rate from previous runs should be calculated and reported. This
1216 information should be included in the device labeling to caution the end user. Furthermore,
1217 depending on the rate of carryover, there may need to be additional information included in
1218 the package labeling, such as warnings, precautions and cleaning instructions, to direct the
1219 end user on how to reduce or eliminate this effect.
1220

(6) Stability

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1224 You should describe your study design for determining the real-time stability of the reagents
1225 and instrument, and if applicable, a description of stress test conditions and results. For each
1226 study, you should describe your acceptance criteria values and how you selected them.
1227

(7) Additional Analytical Studies

1228

1229 We note that depending on device intended use, specimen type and study design, the
1230 following additional studies might be needed:
1231

1232

1233

- Matrix equivalency study.
- Fresh vs. frozen study.
- Specimen stability study.
- Mixed infection study evaluating specimens with multiple targets.

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D. Instrumentation and Software

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1240 The following referenced regulations are related to Infectious Disease NGS Dx devices and
1241 contain information applicable to these devices. These regulations are:
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- 21 CFR 862.2265 – High-throughput DNA sequence analyzer for clinical use. The decision summary for the MiSeqDx Platform device intended for targeted sequencing of human genomic DNA from peripheral whole blood samples is available under submission number K123989 (http://www.accessdata.fda.gov/cdrh_docs/reviews/K123989.pdf).
- 21 CFR 862.2570 – Instrumentation for clinical multiplex test systems. Information concerning such instrumentation is available in FDA’s guidance entitled “Class II Special Controls Guidance Document: Instrumentation for Clinical Multiplex Test Systems” (<http://www.fda.gov/medicaldevices/deviceregulationandguidance/guidancedocument/ucm077819.htm>).

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If the system includes software, information on the computational pipeline (e.g., programs, versions, etc.) should be submitted, from raw sequence data to final clinical call.

Furthermore, software information detailed in accordance with the level of concern should be submitted. More information can be found in the document entitled “Guidance for the Content of Premarket Submissions for Software Contained in Medical Devices”

(<http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm089543.htm>). The level of concern should be determined prior to the mitigation of

hazards. *In vitro* diagnostic devices of this type are typically considered a moderate level of concern because software flaws could indirectly affect the patient and potentially result in injury due to inaccurate information.

For any device that uses a proprietary database to define the outcome of a signal generated by their device, FDA recommends that the quality criteria for establishing the accuracy of

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1268 regulatory-grade reference databases as well as the methods for curating, maintaining, and
1269 updating the databases be included in the submission. The regulatory-grade genomic target
1270 sequence entry for each claimed organism in the database should be constructed using a
1271 minimum of five well characterized isolates. You should provide the procedures and
1272 acceptance criteria of how correct species designations for each entry are evaluated. Please
1273 provide details of organism or marker identification and how sequence quality is assessed.
1274

1275 In your submission, you should provide a detailed table representing the composition of your
1276 database to include the number of isolates per claimed organism, summary data of how each
1277 isolate in the database was characterized (e.g., sequencing, biochemicals, certificate of
1278 analysis) and all applicable regulatory-grade quality metrics outlined in Section VIII
1279 Appendix for Comparator Database Quality Criteria for Regulatory-Grade Genomic Entries,
1280 for any device using the public database resource “F-ARGOS – FDA dAtabase for
1281 Regulatory Grade micrObial Sequences (BioProject 231221)”
1282 (<http://www.ncbi.nlm.nih.gov/bioproject/231221>(update with FDA web portal link)).
1283

1284 If the database contains more organisms and markers than the sponsor is seeking, you should
1285 specify whether your matching algorithm searches for matches against all organisms and
1286 markers in the regulatory-grade genomic target sequence reference database or only against
1287 the claimed database organisms. If the number of regulatory-grade genomic target sequences
1288 for a particular claimed organism or marker is limited, then more unique isolates should be
1289 tested in the clinical trial to verify the target reference sequences. Further, the sponsor should
1290 evaluate the matching algorithm on how an isolate identification is determined (e.g.,
1291 matching against the regulatory-grade validated organism and marker database only or
1292 against the entire regulatory-grade).
1293

1294 If biothreat organisms are included in the database, please contact Heike Sichtig Ph.D.,
1295 Division of Microbiology Devices at 301-796-4574 or by email at
1296 Heike.Sichtig@fda.hhs.gov prior to initiating studies.
1297

1298 Below is a list of additional references to help you develop and maintain your device under
1299 good software life cycle practices consistent with FDA regulations. These references are as
1300 follows:
1301

- 1302 • “General Principles of Software Validation; Final Guidance for Industry and FDA
1303 Staff”
1304 (<http://www.fda.gov/medicaldevices/deviceregulationandguidance/guidancedocuments/ucm085281.htm>)
1305
- 1306 • “Off-the-Shelf Software Use in Medical Devices”
1307 (<http://www.fda.gov/downloads/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm073779.pdf>)
1308
- 1309 • “Guidance for the Content of Premarket Submissions for Software Contained in
1310 Medical Devices”

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- 1311 [http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocu](http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm089543.htm)
1312 [ments/ucm089543.htm](http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm089543.htm))
1313 • 21 CFR 820.30, Subpart C – Design Controls
1314 • ISO 14971-1; Medical devices - Risk management - Part 1: Application of risk
1315 analysis
1316 • AAMI SW68:2001; Medical device software - Software life cycle processes
1317

1318 **E. Clinical Evaluation**
1319

1320 Determination of the clinical sensitivity (or positive percent agreement) and specificity (or
1321 negative percent agreement) of an Infectious Disease NGS Dx device can be done using
1322 many of the same principles applied to other microbial diagnostic devices. The evaluation
1323 should be done at multiple geographically and demographically diverse study sites in the
1324 intended use environment using specimens indicated for the subject device, and with
1325 operators trained at the appropriate level. The intended use population should be defined
1326 appropriately using recognized clinical definitions (e.g., IDSA, EORTC). Please note that
1327 only one site may be located outside of the United States. However, given the number of
1328 potential pathogens and resistance and virulence markers that NGS technologies may be able
1329 to detect in a single clinical specimen, the application of more traditional regulatory
1330 strategies may hinder approval or clearance of these devices by requiring extensive
1331 evaluation of every detected organism (genomic sequence) from a single specimen, or in the
1332 case of device specificity all of those that were not detected, using expensive reference
1333 methods.
1334

1335 Therefore, to promote a least burdensome regulatory approach, we are proposing an
1336 alternative validation process that will rely heavily on public databases that are populated
1337 with high-quality genomic sequences that meet certain regulatory quality criteria (see
1338 Appendix VIII). The genomic sequence outputs from the subject device, when compared
1339 against the high quality database with sufficient coverage, should provide adequate
1340 information to determine the specificity of the device. Clearly, there may not be adequate
1341 representation of every organism in the public domain to employ this approach in its entirety
1342 at the present time; however, there may be pathways where certain facets of this strategy can
1343 be employed until such a time as there is adequate coverage in the public domain, especially
1344 if a panel-based approach is utilized.
1345

1346 In addition to regulatory-grade reference sequences, the implementation of Infectious
1347 Disease NGS Dx devices relies heavily on a robust analytical validation of the LoD (in the
1348 appropriate matrix). Moreover, you should provide information relating the analytical
1349 sensitivity of the device to the clinically relevant range of the pathogen load in the indicated
1350 disease state.
1351

1352 **(1) Evaluation of Negative Percent Agreement**
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1354 Evaluation of negative percent agreement should be conducted using prospectively collected
1355 specimens and analysis, at a minimum, of three clinical testing sites, two of which should be
1356 in the U.S. Patient enrollment in the study should be based on signs and symptoms and meet
1357 any additional inclusion criteria for the study. In general, the use of healthy blood donors is
1358 not acceptable; however, in some circumstances (e.g., contrived specimen), these specimens
1359 may be appropriate for these studies, and we encourage developers to contact FDA to discuss
1360 when these types of specimens are appropriate.

1361

1362 Generally, for the evaluation of the negative percent agreement, 1500 prospective samples
1363 should be collected and analyzed by the subject device in order to obtain sufficient statistical
1364 power for FDA to make a substantial equivalence determination or to determine the
1365 reasonable assurance of safety and effectiveness of the device. Depending on the number of
1366 organisms and specimen types to be used with an Infectious Disease NGS Dx device,
1367 negative percent agreement evaluation can be done using the regulatory-grade genomic
1368 target sequence database as a comparator. If possible, negative percent agreement (NPA)
1369 should be evaluated with patients from the intended use population.

1370

1371 If the tested organism or marker is not available in the database for evaluation with other
1372 acceptable comparator methods (CMs), we recommend consulting the FDA guidance entitled
1373 “Highly Multiplexed Microbiological/Medical Countermeasure In Vitro Nucleic Acid Based
1374 Diagnostic Devices - Guidance for Industry and Food and Drug Administration Staff”
1375 (<http://www.fda.gov/MedicalDevices/DeviceRegulationandGuidance/GuidanceDocuments/ucm327293.htm>) for a description of acceptable CMs that are applicable to targeted
1376 sequencing approaches and to discuss with FDA before conducting the study. If specimen
1377 volume becomes prohibitive to run all comparator tests, a clearly defined randomized
1378 approach should be taken such that a minimum of 100 of each CM for each detected
1379 organism or marker would be analyzed. In addition, provisions should be made so that an
1380 adequate number of specimens can be analyzed for biothreat organisms in order to meet the
1381 specificity performance criteria.

1382

1383
1384 Using the example of a targeted microbial device detecting 20 different organisms by
1385 employing 100 Amplicons (5 Amplicons per organism) where each CM needs equal test
1386 volumes and allows five CM tests, the first specimen could be tested with comparative
1387 methods (CM1, CM2, CM3, CM4, CM5), the second specimen tested with CMs as (CM6,
1388 CM7, CM8, CM9, CM10) and so on. After testing four specimens, each CM would have
1389 been applied one time. After testing the first four specimens, a new array of integer numbers
1390 from 1 to 20 in a random order could be generated and the next four specimens could be
1391 tested with comparative methods according to this new array. Developers should power the
1392 study to establish clinical specificity with a point estimate and lower bound of the 95% CI to
1393 exceed a level that has been agreed upon through FDA feedback. For biothreat organisms¹²,

¹² For clarification of pathogens considered to be biothreats please see the National Select Agent Registry (<http://www.selectagents.gov/SelectAgentsandToxinsList.html>).

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1394 clinical specificity would be demonstrated to achieve a point estimate 99.9% with a lower
1395 bound of the 95% CI greater than 99%.

1396

1397 Also note, for each specimen from the prospective study that has positive results by the
1398 subject targeted Infectious Disease NGS Dx device for a pathogen, this specimen will also
1399 require testing by the corresponding CM. Information about CM results that were driven by a
1400 positive result from the Infectious Disease NGS Dx device should not be used directly in the
1401 calculation of sensitivity and specificity as it introduces bias into estimation of the Infectious
1402 Disease NGS Dx device performance. However, this information is useful to understand the
1403 overall performance of the targeted Infectious Disease NGS Dx device, especially in terms of
1404 co-detections, and should be presented in a separate table. Comparative performance of the
1405 specificity of the Infectious Disease NGS Dx device should be established using FDA
1406 cleared or approved devices, if available. Use of cleared Infectious Disease NGS Dx devices,
1407 when appropriate, is recommended. When FDA cleared or approved devices are not
1408 available or appropriate, a composite reference method of two well-validated PCR based
1409 assays followed by bidirectional sequencing could be used.

1410

(2) Evaluation of Positive Percent Agreement

1411

1412
1413 The analysis of positive percent agreement will include a minimum of 50 positive specimens
1414 per claimed organism or marker. Initially, a culture-based or PCR-based reference method
1415 (preferably FDA cleared or approved) should be used for claimed targets which should at
1416 least contain representative targets for an assay's intended use. A regulatory grade
1417 confirmatory database can be used to potentially confirm closely related targets. For agnostic
1418 sequencing approaches, panels of representative organisms could be designed (confirmed
1419 positives by an acceptable CM) and the menu of all claimed organisms should need to be
1420 tested using the confirmatory microbial reference database. The number of positive
1421 specimens for each pathogen or marker to include will be driven by the point estimate of
1422 positive percent agreement and the lower bound of the 95% two-sided confidence interval.
1423 These values can vary depending on the intended use of the device. You should discuss with
1424 FDA to determine the appropriate clinical sensitivity levels for each pathogen or marker
1425 indicated by the Infectious Disease NGS Dx device.

1426

1427 For example, an Infectious Disease NGS Dx device with a panel menu composed of
1428 bacteremic organisms should include a sufficient number of archived and retrospective
1429 specimens for each claimed pathogen or marker to generate a result with at least 90%
1430 positive percent agreement with a lower bound of the two-sided 95% confidence interval
1431 (CI) greater than 80%. Assuming a point estimate of 90.2% is achieved; a minimum of 61
1432 positive specimens (55/61) will need to be included to surpass the indicated lower bound of
1433 the 95% CI of greater than 80%. Indeed, for 61 specimens, 55 out of 61 yields a point
1434 estimate of 90.2% with 95% CI: 80.2% to 95.4%. However, using the example of 60
1435 specimens, with a performance of 54 out of 60 yielding a point estimate of 90.0%, the CI
1436 does not meet the minimum performance bar with 95% CI being 79.9% to 95.3%.

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1438 All positive archived or retrospective specimens (as determined by the reference method
1439 prior to banking the specimens) will be analyzed with the corresponding CM and the subject
1440 device. Verification by the CM is imperative to ensure that specimens were properly
1441 archived, that no specimen degradation occurred during storage, and that the specimens are
1442 properly identified. Any specimens that are not confirmed as positive by the CM should not
1443 be included in the initial performance evaluation for claimed organisms. However, results
1444 from the subject device testing the unconfirmed specimens can be used when expanding the
1445 claimed organism panel using the confirmatory microbial reference database. Additionally,
1446 any positive determination for any other pathogen by the Infectious Disease NGS Dx device
1447 should also be verified by the CM as this provides additional information about NGS device
1448 performance, especially in cases of potential co-infection. Alternative approaches to
1449 confirming the positivity of specimens can be considered; however, we encourage
1450 discussions with FDA before executing the study. Retrospective positive specimens should
1451 be the same specimen type as listed in the intended use of the device and should have been
1452 collected from the appropriate intended use population. The specimens selected for inclusion
1453 in this study should represent the clinically relevant range of concentrations for the particular
1454 pathogen or marker. In cases where extracted nucleic acids from positive clinical specimens
1455 have been archived, they can be considered for inclusion in the analysis provided that the
1456 appropriate intended use population was used, the indicated specimen type was collected and
1457 processed using the indicated pre-analytical steps, and confirmation was done by the
1458 corresponding CM.

1459
1460 We recognize that actual clinical human specimens, archived or otherwise, may not be
1461 readily available for biothreat organisms. The use of mock clinical specimens, prepared by
1462 spiking cultured pathogen into individual negative clinical specimens may be used. For this
1463 analysis, 50% of the spiked specimens would be made at the LoD concentration, while the
1464 remaining 50% would span the expected clinical range of pathogen concentrations. For non-
1465 biothreat pathogens with extremely low prevalence, mock specimens should reflect the
1466 relevant clinical range. Justification of the expected clinical range through peer-reviewed
1467 literature references or feedback from subject matter experts should be provided by the
1468 developers for each specimen type indicated. Given the restrictions associated with the
1469 handling of many of the biothreat organisms, arrangements to validate the clinical
1470 performance at qualified institutions with the capability to conduct the proper studies should
1471 be made. For biothreat organisms, due to the logistical issues with this aspect of the positive
1472 percent agreement validation, analysis can be conducted at a single site. Alternatively, if the
1473 biothreat pathogen does not involve a special facility, a multiple testing site approach can be
1474 used to evaluate positive percent agreement, and the archived specimens (positive and
1475 negative) should be randomly and evenly distributed among three testing sites for analysis.

1476
1477 Prior to conducting any studies using mock specimens, you should consult FDA for
1478 feedback. Your protocols should include a detailed test plan and justification.

1479

(3) Data Presentation

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1482 You should present positive percent agreement (PPA) and NPA separately for each pathogen
1483 or marker identified by the Infectious Disease NGS Dx device. Each agreement should have
1484 a 95% CI. Also, you should present:

1485

- 1486 • The results of your device for the specimens that have co-infections as obtained by
1487 the reference method. Note: This information may not be available for some of the
1488 prospective specimens due to prohibitive specimen volume;
- 1489 • The results of the CM for the specimens that have co-infections as obtained by the
1490 Infectious Disease NGS Dx device; and
- 1491 • The results for CM measurements that were driven by a positive result from the
1492 subject Infectious Disease NGS dx device.

1493

1494 All specimens in the clinical study should be tested with the Infectious Disease NGS Dx
1495 device as described in the instructions for use of your device. For example, if specimens with
1496 initial indeterminate or invalid results are re-tested according to the instruction for use for the
1497 Infectious Disease NGS Dx device then the final result obtained from the indicated testing
1498 procedure for these specimens should be used in your statistical analysis. For the specimens
1499 in your clinical study, you should provide the following: 1) the percent of re-tested
1500 specimens because of initial indeterminate results (if applicable), and 2) the percent of re-
1501 tested specimens because of initial invalid results (if applicable). In addition, you should
1502 present the percent of final invalid and final indeterminate results (if applicable) for each.
1503 You should provide numerical result distributions of the Infectious Disease NGS Dx device
1504 for all prospectively collected fresh, prospectively collected archived, and banked pre-
1505 selected specimens shown separately, for each pathogen and for all pathogens combined.

1506

(4) Study Specimens and Specimen Types

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1508 You should use clinical specimens from all specimen types and matrices you claim in your
1509 intended use to demonstrate that correct results can be obtained from clinical material. For
1510 specimens you use in your clinical studies, you should provide data demonstrating that storage
1511 and transport of any banked specimens have not affected assay results as well as the methods
1512 used to bank the specimen as positive for a specific organism. For example, if archived
1513 specimens are previously frozen, you should perform an analytical study to demonstrate that your
1514 assay provided equivalent results for fresh and frozen specimens. If you have questions regarding
1515 the choice of appropriate specimen type(s) as well as specimen types that can be pooled, please
1516 contact FDA.

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VII. Device Modification

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1521 The following information defines a pathway to incorporate new targets on an existing
1522 platform device in response to public health needs or an emergency situation and to ensure
1523 that performance characteristics of a cleared or approved device are consistent over time.
1524 Addition of a new sequence target to an Infectious Disease NGS Dx device may result in a
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1526 major change or modification in the intended use of the device, or a new intended use, and
1527 thus may require the submission of a traditional regulatory submission (e.g., a new premarket
1528 notification (510(k)) or premarket approval application (PMA) submission) in accordance
1529 with 21 CFR 807, Subpart E along with validation data to establish performance. Since many
1530 studies have been conducted to establish the performance of the previously cleared or
1531 approved device and we presume that the assay's performance has not changed, only a subset
1532 of the evaluations may need to be repeated for the new submission. In your submission, you
1533 should also provide a detailed procedure for adding new species to your device. These
1534 procedures include: acceptance criteria, risk analysis and validation testing. We note that the
1535 addition of target sequences to your cleared or approved organism claims can be performed
1536 using the data generated from the original clinical study against the newly expanded
1537 database. In your submission, include how database updates will be issued. We encourage
1538 device developers to contact the Agency for assistance.
1539

1540 In cases where the inclusion of additional targets to address a public health need or
1541 emergency is necessary, the studies to substantiate performance will focus primarily on the
1542 additional sequence target. Certain types of evaluations may not be needed when adding a
1543 new sequence target or modifying a device, including stability studies and the evaluation of
1544 carry-over and cross contamination. Additionally, the scope of the reproducibility study and
1545 clinical evaluation should be focused on the new or modified sequence target and a
1546 representative panel for performance confirmation.
1547

1548 Furthermore, modification or an update of a library and bioinformatics pipeline should be
1549 communicated to FDA prior to use and implementation.
1550

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1552 **VIII. Appendix: Comparator Database Quality**
1553 **Criteria for Regulatory-Grade Genomic Sequence Entries**
1554

1555 Infectious Disease NGS Dx devices have the potential to detect multiple infectious agents
1556 and resistance and virulence markers in a single human clinical specimen. To promote a least
1557 burdensome regulatory approach for devices that incorporate Infectious Disease NGS Dx
1558 technology, FDA proposes the use of an optional alternative comparator method for clinical
1559 evaluation that relies heavily on public databases populated with regulatory-grade target
1560 sequences. For this application, FDA, in collaboration with various federal agencies, has
1561 developed a resource entitled “FDA-ARGOS – FDA dAtabase for Regulatory Grade
1562 micrObial Sequences (BioProject 231221)” containing a set of validated regulatory-grade
1563 genomic sequence entries (<http://www.ncbi.nlm.nih.gov/bioproject/231221>(update with FDA
1564 web portal link)). This Appendix summarizes FDA’s framework of a public regulatory-grade
1565 microbial reference database.

1566
1567 FDA proposes the use of regulatory-grade genomic sequences as an alternative
1568 comparator for clinical evaluation. In order to use the alternative comparator method,
1569 microorganisms as well as resistance and virulence markers claimed in the intended use
1570 or panel (e.g., a Filovirus panel) should be available as regulatory-grade references
1571 before clinical evaluation. We continue to expand the database by adding new entries or
1572 by qualifying existing entries. Please contact the Agency if you have specific
1573 requirements for representation and limited resources to develop these regulatory-grade
1574 genomic sequence entries.

1575
1576 The following sections highlight the areas of information that FDA intends to capture so
1577 that genomic sequence depositions in the public domain or in proprietary databases can
1578 be evaluated and qualified for regulatory purposes. To qualify as a regulatory-grade
1579 genomic sequence entry, the microbial organism or resistance and virulence marker has
1580 to be explicitly identified prior to sequencing. The regulatory part of the database should
1581 include validated regulatory-grade genomic sequence entries for all organisms claimed in
1582 the Infectious Disease NGS Dx device’s intended use. As previously stated, depending
1583 on the intended use (e.g., genus, species or marker level ID) or panel (e.g., a Filovirus
1584 panel), only the regulatory-grade identified microbial agent(s) and marker(s) can be
1585 included in the final report.

1586
1587 **Quality metrics for regulatory-grade genomic sequence entries:**
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1589 **A. Extracted Genomic DNA (gDNA)**
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1591 Extracted gDNA should be of high quality and purity, and at sufficient concentration to
1592 achieve a suitable yield to assure adequate depth and breadth of genomic coverage for the
1593 type of sequencing method employed.

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B. BioSample Metadata

A minimal description of the sample source material (e.g., clinical, environmental, public health need) is necessary for traceability. We are using the following descriptors as outlined below. (Note: Minimal metadata is modeled in part after NCBI’s minimal pathogen template.)

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(1) Clinical Sample

<u>Clinical Sample</u>	<u>Description</u>
1. Unique ID	Unique Database ID for the sample
2. Organism	Organism genus and species
3. Identification Method	Sample identification method(s) (biochemical, MicroScan, Vitek)
4. Isolation Source	Anatomical sampling site (e.g., skin, wound, urine catheter)/ Specimen type (e.g., blood, stool, urine)
5. Host Disease	Relevant clinical syndrome (e.g., sepsis, meningitis, bacteremia)
6. Collection Date	Date of sampling (month and year)
7. Collected By	Place or Lab of origin for clinical sample collection
8. Geographic Location	Geographical origin of the sample
9. Age Category	Age group (in years, FDA categories)
10. Gender	Gender (male, female) (recommended)
11. AST Method*	Antimicrobial susceptibility testing method (recommended)
12. AST Method Manu.*	Manufacturer of AST Method (recommended)
13. Antimicrobial Susc.*	For each antibiotic (e.g., Vancomycin, Oxacillin) (recommended)

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*It is important to note that not every entry will have the associated antimicrobial susceptibility testing (AST) data; however, the lack of the AST data will not be used as a criteria for exclusion. The purpose of this information is to create a link between the phenotypic traits of particular organisms and their genomic sequence. Moreover, this information is becoming increasingly critical as diagnostic technologies begin to migrate away from more traditional culture based formats.

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(2) Environmental Sample (for clinical next neighbor evaluation and rule out)

<u>Environmental Sample</u>	<u>Description</u>
1. Unique ID	Unique Database ID for the sample
2. Organism	Organism genus and species
3. Identification Method	Sample identification method(s) (biochemical, MicroScan, Vitek)

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1638	4. Isolation Source	Sampling site (e.g., zoonotic, air filter, river bed)/
1639		Specimen type (e.g., tick pool, water, soil)
1640	5. Collection Date	Date of sampling (month and year)
1641	6. Collected By	Place/Institute of origin for environmental sample
1642		collection
1643	7. Geographic Location	Geographical origin of the sample
1644	8. Host/Reservoir	Specimen host (e.g., mosquito, cow)
1645		(recommended)
1646	9. AST Method*	Antimicrobial susceptibility testing method
1647		(recommended)
1648	10. AST Method Manu.*	Manufacturer of AST Method (recommended)
1649	11. Antimicrobial Susc.*	For each antibiotic (e.g., Vancomycin, Oxacillin)
1650		(recommended)
1651		

1652 *It is important to note that not every entry will have the associated antimicrobial
1653 susceptibility testing (AST) data; however, the lack of the AST data will not be used as a
1654 criteria for exclusion. The purpose of this information is to create a link between the
1655 phenotypic traits of particular organisms and their genomic sequence. Moreover this
1656 information is becoming increasingly critical as diagnostic technologies begin to migrate
1657 away from more traditional culture based formats.

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(3) Clinical Public Health Need Sample

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1661	<u>Clinical Public Health</u>	<u>Description</u>
1662	<u>Need Sample</u>	
1663	1. Unique ID	Unique Database ID for the sample
1664	2. Organism	Organism genus and species
1665	3. Identification Method	Sample identification method(s) (biochemical,
1666		MicroScan, Vitek)
1667		

1668 Also include all available and applicable clinical or environmental descriptors. We note that
1669 entries are included only on a case by case basis due to existing restrictions on obtaining this
1670 data; however, inclusion should be validated by reason of public health need (e.g., samples
1671 from an outbreak that have clinical relevance but have very limited or no descriptive
1672 metadata).

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C. Sequencing Data

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1675 The minimum requirement for sequencing data is that the generated raw reads should be
1676 deposited in NCBI's Sequence Read Archive (SRA) and assemblies should be deposited
1677 at NCBI's Assembly division. The availability of raw reads and assemblies will provide a
1678 pathway to re-analyze the data as newer technologies emerge. Furthermore, annotation
1679 data should be deposited when available.

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1682	<u>Sequencing Data</u>	<u>Description</u>
1683	1. SRA	Deposit raw reads at NCBI's Sequence Read Archive (SRA) division
1684		
1685	2. Assembly	Deposit assemblies at NCBI's Assembly division
1686	3. Annotation*	Deposit annotations at NCBI's Annotation division (recommended)
1687		
1688		
1689	* Genome annotations should be deposited at NCBI's Annotation division when available and should be requested to be added using NCBI Prokaryotic Genome Annotation Pipeline (PGAP).	
1690		
1691		
1692		

D. Sequencing Metadata

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1695 A minimal description of the sequencing process is necessary for traceability. We are
1696 using seven descriptors as outlined below including bioinformatics tool information for
1697 assembly and annotation, and genomic coverage information.

1699	<u>Sequencing Metadata</u>	<u>Description</u>
1700	1. Library	Library manufacturer, strategy, source, selection and layout of library
1701		
1702	2. Platform	Platform manufacturer and instrument model
1703	3. Submitted by	Name of person or sequencing center that submitted the clinical or countermeasure isolate sequencing data
1704		
1705	4. Fold coverage	Coverage of genome
1706	5. Pipeline	Processing pipeline used to generate data, sequencer platform software and version
1707		
1708	6. Assembler	Assembler and version
1709	7. Annotation Tool	Annotation tool and version (recommended when available)
1710		
1711		

E. Suggested Phenotypic Metadata

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1714 A description of the phenotypic information is suggested to create a link between the
1715 phenotypic traits of particular organisms and their genomic sequence. We are
1716 recommending five descriptors as outlined below (descriptors 1-4 are also included in
1717 sections VIII(B) and (C) of this Appendix).

1719	<u>Suggested Phenotypic Metadata</u>	<u>Description</u>
1720		
1721	1. Annotation	Genome Annotation data
1722	2. AST Method	Antimicrobial susceptibility testing method
1723	3. AST Method Manuf.	Manufacturer of AST Method
1724	4. Antimicrobial Susc.	For each antibiotic (e.g., Vancomycin, Oxacillin, Tetracycline, Tobramycin)
1725		

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1726 5. Addl. Phenotypic Data Info on morphology, gram stain, virulence data, metabolic
1727 data

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